



**Minutes**  
***CRIMINAL JUSTICE COLLABORATING COUNCIL***  
**Wednesday, May 28, 2014**

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**Committee Members Present**

|                            |                    |              |
|----------------------------|--------------------|--------------|
| Judge Lloyd Carter (Chair) | Antwayne Robertson | Shawn Reilly |
| Brad Schimel               | Amy Rodriguez      | Paul Decker  |
| Sam Benedict               | Joanne Huelsman    | Dan Trawicki |

**Committee Members Absent**

|              |                |           |
|--------------|----------------|-----------|
| Dan Vrakas   | Melinda Stuart | Russ Jack |
| Kathy Madden |                |           |

**Others Present**

|               |               |               |
|---------------|---------------|---------------|
| Larry Nelson  | Bill Duckwitz | Clara Daniels |
| Mike Giese    | Sarah Spaeth  | Windy Jicha   |
| Ralph Schultz |               |               |

Carter called the meeting to order at 8:32 a.m.

**Approve Minutes from March 26, 2014 Meeting**

Motion: Schimel moved, Robertson second, to approve the minutes of March 26, 2014. Motion carried unanimously.

**Juvenile Justice Committee Update**

**Membership & Purpose**

**Overview of Recent Committee Work**

Benedict said he has been the chair of the Juvenile Justice Committee since its inception. Membership consists of the juvenile justice judge, juvenile justice clerk, WCS and HHS staff members, court commissioner and representatives from police (school liaison officer), Public Defender's Office and District Attorney's Office. The committee mirrors what the CJCC does and is tasked with identifying issues and legislation, monitoring trends, exchanging ideas and discussing concerns about the juvenile justice system in a collaborative fashion. The committee periodically reviews its existence as a standing committee of the CJCC. The CJCC Executive committee recently reaffirmed the group's existence and value. The committee meets two to three times per year depending on issues that need to be addressed.

Benedict reviewed issues discussed at the May 22, 2014 Juvenile Justice Committee meeting.

1. A national and state movement for detention alternatives is reducing the number of kids in secure and nonsecure detention. Surrounding counties have put much effort into investigating alternatives. Waukesha County is not involved with these efforts but it is worthwhile to pay attention to results.

2. Waukesha County is participating in an evidenced-based decision making grant which will study the juvenile justice system. Peter Slesar (CJCC committee and HHS staff member) provides data and analysis at meetings. The group discusses the data in an effort to find the most effective outcomes for kids.
3. The county released an RFP to discover if Juvenile Shelter Care Facility operations are best and most economically provided by Waukesha County or through privatization. The department's position recommended closing the facility and following a private contract model. Lad Lake submitted the winning bid and a resolution to privatize services was presented to and later tabled by the County Board. Members of the Juvenile Justice Committee have concerns about privatization feeling more data on the quantitative and qualitative impact on other stakeholders was needed. Moving the youth to Lad Lake will have a measurable impact on the Public Defender's Office including travel time and costs. The loss of efficiencies and increased cost of this move to all stakeholders needs to be studied.

Benedict said the committee heard a report at the meeting from the department and shared concerns. The committee urges Waukesha County to include all stakeholders in this discussion. Judge Domina is concerned that all impacts and revenues losses are not being properly measured. Decker said this change will make no difference.

Robertson said this is an opportunity for the County to explore savings. Studies that show change will provide budget savings are hard to ignore. The County worked with Lad Lake to ensure children will be transported to court one hour before and after hearings to allow time for youth to meet with attorneys and social workers. Benedict said the details of this plan could have been better communicated to stakeholders. Stakeholders were not invited to discussions. The change will be an adjustment. Since outsourcing female secure detentions to Washington County, the number of detained females is down. Perhaps numbers are down because sending girls to Washington County is the least attractive alternative. It would not be bad to get similar results from outsourcing nonsecure detentions. The committee stressed that a more diverse and comprehensive look at the issue from all stakeholders and better communication is needed.

4. Benedict distributed and reviewed a handout titled *Delinquency & Truancy Referrals 2005-2014* which the committee discussed last week. The number of case filings nationally and locally are down. Delinquencies in Waukesha County have declined significantly since 2005 from 725 to 327 in 2013, while truanies have remained relatively stable. Many truanies are handled effectively before going to court. Benedict said national trends reveal that youth typically out grow delinquent behavior.
5. The committee heard a report about a recently formed committee seeking methods of improving habitual truancy. The committee was formed with various justice partners to seek alternate methods of dealing with habitually truant youth that involve department support rather than courts. So far the group has studied different categories of habitual truants, what works/doesn't work and brainstormed strategies.

## **Review & Discuss Results of Sheriff's Department – Jail Division and CJCC Alternatives to Incarceration Programs Audit**

Robertson said the Sheriff's Department-Jail Division and CJCC alternatives to incarceration programs audit was presented to the County Board Executive Committee in March 2014. The scope of the audit was to evaluate costs related to jail operations and jail alternative programming provided through the CJCC and included the following objectives:

- Determine and evaluate daily costs for jail beds, jail alternative programs and electronic monitoring.
- Evaluate the current calculation of the number jail beds saved by CJCC programs in the context of industry best practices.
- Compare and evaluate the costs of providing various programming on an average/per participant level as compared to the savings generated from jail beds saved.
- Evaluate cost and usage of municipal holds.

Robertson distributed and reviewed a memo dated March 4, 2014 from Internal Auditor Lori Schubert featuring HHS's response to three audit findings which addressed:

- The absence of methodologies to calculate and quantify good time earned
- The need for substantially increased capacity and costs without CJCC programs.
- Further analysis of CJCC programs future cost savings.

The audit reported that CJCC programs are designed consistently with evidenced-based practices that have been evaluated and shown effective and supports the conclusion that the programs will have further long-term savings and public safety benefits. Robertson said HHS is pleased with the findings showing the CJCC is on the right track.

Trawicki said jail populations nationwide are down so it is hard to correlate Waukesha County's lower jail population to CJCC programs. The audit provides calculations for bed days saved but these are not true cost savings. Bed days saved do not correlate to savings in the Sheriff's Department budget. Trawicki said there is no doubt that CJCC programs work but the savings are hard to quantify.

## **Update on January 28-29, 2014 Wisconsin Evidence-Based Decision Making (EBDM) Summit and Subsequent Request to the National Institute of Corrections (NIC) for Technical Assistance**

Carter said Judge Foster, Brad Schimel, Sam Benedict, Antwayne Robertson, Rebecca Luczaj, Amy Rodriguez, and Judge Carter represented Waukesha County at this two-day summit which focused on frameworks for conceptualizing goals, collaborative policy development, collection and analysis of data, etc. The team met after the event to review what was learned and identify steps to implement an EBDM initiative in Waukesha County. The group identified a need for technical assistance in obtaining and analyzing data and contacted NIC for assistance. NIC staff were impressed with Waukesha County's post event efforts and discussions. The NIC verbally agreed to provide short-term technical assistance which the CJCC Executive Committee approved. Luczaj sent a formal request to NIC on May 23, 2014 outlining previous discussions. Next, the NIC will send a list of technical assistance contractors so we can select someone to help us study and map processes and services. Carter is hopeful the CJCC can work with the contractor to analyze data and make informed program decisions.

Robertson said it was well worth the effort to send a team to the EBDM Summit which had a strong data driven focus. The conference reinforced that the CJCC is on the right track and more advanced than other

CJCCs in the state. Carter said the NIC was happy to learn Waukesha County's group reflected on what they learned and how it could be put to practical use.

Reilly asked do other counties have data? Carter said a lot of county's do not have any data. Through an NIC technical grant, Eau Claire and Milwaukee counties are putting in substantial efforts to capture and use CJCC data. Benedict said he was impressed that Milwaukee County was able to pull so many justice system partners together and get things done. Milwaukee County has since released an impressive report on pretrial release. Carter said it is obvious that Waukesha County needs help gathering and analyzing data. Reilly said as counties increase their data, all counties will benefit. Carter said he is excited to be involved in this effort.

**Update on UW-Milwaukee (UWM)/Temple University Grant Application to the National Institute of Justice (NIJ) for "Building and Enhancing Criminal Justice Researcher-Practitioner Partnerships FY14"**

Decker said UWM and Temple University in partnership with the CJCC applied for a research grant from NIJ. NIJ will give four awards totaling \$2M for three year projects beginning January 1, 2015. UWM/Temple University's proposed project will conduct process, outcome and economic evaluations of the DRC and provide analyses about the DRC program model and fidelity of its implementation, completion/attrition of offenders from the program, recidivism during and after program participation and potential cost benefits. This project is important to the CJCC because the DRC has never been evaluated and not knowing whether the program is well-implemented and cost-effective significantly impedes criminal justice planning. Office space will be provided for the researcher in the County Board Office.

**Discuss & Consider Election of CJCC Chairman for June 1, 2014 – May 31, 2015 Term**

Motion: Benedict moved, Decker second, to elect Judge Carter CJCC chairman for the June 1, 2014 to May 31, 2015 term.

Benedict explained that historically, the CJCC has always had a judge as the chairman. From a collaborative approach, the judge is a bridge between county and state who knows the issues and can chair the council in a fair and appropriate manner. Carter accepted the nomination.

Motion carried 8-0. (Carter abstained.)

**Next CJCC Meeting**

Wednesday, July 23, 2014 @ 8:30 AM, C179

The meeting adjourned at 9:15 a.m.